



Pursuant to A.R.S. § 38-431.02, notice is hereby given to the members of the **Independent Oversight and Accountability Commission** and to the general public that the **Independent Oversight and Accountability Commission** will hold the following meeting, which will be open to the public.

**Independent Oversight and Accountability Commission**  
P.O. Box 27210  
Tucson, Arizona 85726-7210  
(520) 791-3221 (Voice)  
(520) 791-2639 (TDD)

## **MEETING MINUTES **DRAFT****

### **Independent Oversight and Accountability Commission** **(Prop. 411) Monday, April 22, 2024, at 5:30 p.m.** **Parks and Recreation Administration Building,** **Mesquite Conference Room 900 S. Randolph Way,** **Tucson, AZ 85716**

For members of the public who wish to address the commission during **Call to the Audience**, we ask that you please email your request to Joan Landers at [info@tucsondelivers.info](mailto:info@tucsondelivers.info) or call 520-885-9009. The email should include your full name, mailing address, and phone number. Also, please specify if you would like to be added to our email distribution list for future notifications and updates. **Please send your email no later than 10 a.m. Monday, August 28, 2023.**

1. **Call to Order/Roll Call** – Commission Chair E. Liane Hernandez called the meeting to order at 5:30 p.m. Roll call was taken, and quorum was established, 5 -2. Two additional members arrived after role call.

Present			Absent
<b>*Colin Oglesbee</b> Ward 2	E. Liane Hernandez City Manager	Paul Smith Ward 6	Cynthia Harper-Ayala City Manager
<b>*Bruce Burke</b> City Manager	Ian Johnson Ward 3		Jon Aitken Ward 4
Dale Calvert City Manager	Jesse Lugo Ward 5		

**\*Bruce Burke arrived at 5:34**

**\*Colin Oglesbee arrived at 5:40 p.m.**

2. **Approval of Minutes – January 22, 2024** – Commission member Dale Calvert made a motion to approve the January 22, 2024, meeting minutes as submitted. Commission member Jesse Lugo seconded the motion. **The meeting minutes were approved by unanimous voice count.**
3. **Call to the Audience (10 minutes)** – Three members of the community addressed the IOAC members.
  - Pat Wiedhopf – representing Vista Del Rio said she was attending the meeting to advocate for the Vista Del Rio neighborhood.

- Chris Lopez – representing Julia Keen neighborhood said thank you for all your hard work. Southern Arizona Paving is doing a great job. She added that they wanted to put on record that they are still looking for Country Club, between 22<sup>nd</sup> Street and Aviation to be added to the Collector Street program. She said that the street is long overdue - there are no sidewalks, curb, or drainage. It was supposed to have been done when Aviation Parkway was built 25-years ago, and they are still waiting.
- Derek Daniels – representing Vista del Rio Residents Association, resident and Board Member for the neighborhood association. He mentioned that he has attended quite a few of these meetings, and it looks like there's progress. Their neighborhood is on the list for planning!

*This is the time when any member of the public may address the Independent Oversight and Accountability Commission. Due to time constraints, the total time allocated for this is 10 minutes. Individuals are allowed three (3) minutes each. Due to Open Meeting Law, Commission Members cannot discuss topics that are not on the agenda. Items brought up by the public may be considered as an agenda item for a future meeting.*

4. **Prop 101 Updates** – Program Manager Jim DeGrood provided updated financial information for Prop 101 Arterial Roads Program and Local Street Program. He defined costs through April 9, 2024, and projected balances. Mr. DeGrood shared a PowerPoint presentation with Prop 101 program information. He detailed the status of each Residential Street included in Packages 1 – 8. He also updated the members on the ongoing Arterial Streets packages 4 – 6 and 8 – 13 and which of those fell into a preservation, rehabilitation, or reconstruction package. Mr. DeGrood provided information on which of the Residential and Arterial streets were under construction, in the contractor selection phase, and/or in the design phase. 5<sup>th</sup> Street was also discussed. Discussion was held. **No action was taken.**

a. Revenue Report

<b>Arterial Roads –</b>	Prior Year Expenditures	\$33,171,080
	Fiscal Year 2024 Expenditures	9,346,689
	Anticipated Expenditures	32,972,155
	<b>Total Projected Expenditures</b>	<b>\$75,489,923</b>
<b>Residential Streets</b>	Prior Year Expenditures	\$31,036,022
	Fiscal Year 2024 Expenditures	14,911,516
	<b>Total Projected Expenditures</b>	<b>\$46,743,338</b>
	<b>TOTAL Projected Expenditures</b>	<b>\$122,233,261</b>

- b. Residential Streets – Prop 101 Packages 1, 3 – 8 complete. Package 2: Westside, Elvira, Julia Keene, paved - but curb access ramps still need to be done. **Julia Keene** neighborhood has no sidewalks; no ramps required. **Elvira** ramps will piggyback Prop 411 work. KE&G is under contract to construct the 59 ramps. 58 ramps in **Westside** neighborhood under contract with Tucson Asphalt (piggybacking the Starr Pass collector project. **Remaining budget \$1,024,000: Contracts \$795,800.**
- c. Arterial Streets – **101 Arterial Package 4; Rehabilitation** – Main/Granada, Speedway to St. Mary's; Granada, St. Mary's to Congress; 6<sup>th</sup> Ave, Illinois to Irvington and Ajo to I-10 are complete. Finalizing design for 6<sup>th</sup> Ave, Valencia to Los Reales with Borderland and Tucson Water. Water relocation is scheduled to begin late January 2024.
- Package 5: Reconstruction** – 5<sup>th</sup> Street. CMAR Contract executed with Hunter. Tucson Water will manage the contract. Project will start with water work in Summer 2024.
- Package 6: Preservation** – completed November 2022. **Package 8: Rehabilitation** – Camino Seco, Pantano, Bear Canyon, Broadway, 22<sup>nd</sup> Street, Melpomene, Pantano and Sabino Canyon. Original paving done. Golf Links/Camino Seco added and underway.

Substantially complete. **Packages 9 and 11: Preservation** – Crack filling completed. Fog Seal partially complete. Project originally was to be completed in January – traffic and weather challenges caused a multi-month delay. **Package 10: Rehabilitation** – Downtown Streets, water modifications are being identified. Cushing Street completed. The earliest construction for the remaining projects is Summer 2024, likely extending to late 2025 because of water line work. **Package 12: Rehabilitation** - Silverbell, Congress to St. Mary's. includes water system modifications. Contract awarded to Borderland, completion expected late this year. **Package 13: Rehabilitation** – Park Avenue. Water modification approvals are being finalized. Tucson Water will take the lead on this project.

Commission member Dale Calvert asked for clarification of the reasoning behind Tucson Water taking the lead on some projects. DeGrood explained that since the largest cost of the project is for water line replacement/rehabilitation, that Tucson Water has requested using their own "Job Order Contract" (JOC) contractors, because they are already familiar with all the Tucson Water contract specifications. Mr. Calvert further questioned what oversight was in the utility completing the *paving* portion of the project. Jim said we are not unrepresented in the project; the transportation project manager is present at all meetings along with the department's inspectors overseeing the work relative to the paving aspects of the job. Mr. DeGrood gave a detailed explanation of the collaboration efforts between Tucson Water and the Department of Transportation. Another Commission Member said that if there was anything any of the commission could do to help, that he should let them know. Jim thanked him and added that they have had some meetings at Ward offices to discuss the matter with Tucson Water senior management.

Ian Johnson asked two questions – 1. Does the fact that Tucson Water is managing these projects now give them (Transportation) more capacity because they're not having to dedicate staff time to managing them? Jim responded, not appreciably. 2. Does Tucson Water have the same negotiating power that DTM has to get rates on these bids. Jim explained that in most cases the contract is split, with the water work portion bid by water contractors, and the paving portion is bid by paving contractors. In the case of 5<sup>th</sup>/6<sup>th</sup> Street, they hired one contractor, Hunter Contracting, that will be doing all the work – managed by Tucson Water.

5. **Prop 411 Updates** – Program Manager Jim DeGrood presented a detailed PowerPoint with information on which neighborhoods in the Initial Projects List had pavement resurfacing completed and which projects are under contract/imminent. Mr. DeGrood noted that within the Neighborhood Streets- Initial Projects list – all neighborhoods with resurfacing work were either completed or under contract, except those with pending Tucson Water improvements. He also provided updated financial information for Prop 411. Discussion was held.

**No action was taken.**

**a. Initial Projects update**

**Pavement Resurfacing Complete**

- Oak/Flower Neighborhood surface treatment
- 9<sup>th</sup> Ave/10 Ave, Blacklidge, 5<sup>th</sup> St. 9<sup>th</sup> St. bike boulevard
- Jefferson Park West and Flowing Wells, mill and infill
- Harold Bell Wright resurfacing
- Silvercroft Estates mill and infill
- Bonanza reconstruction
- Las Vistas Phase 1 reconstruction
- Sam Hughes resurfacing
- Miramonte resurfacing
- Peter Howell resurfacing
- Dietz resurfacing
- Lakeside Park resurfacing

- Escalante Road resurfacing
- Doolen Fruitvale repaving
- Hermosa Hills and Halcyon Acres repaving
- Coronado Heights repaving
- Rodeo Addition reconstruction
- Sunset Villa repaving
- Jefferson Park East microsurface

Work Under Contract/Imminent

- Julia Keen repaving
- Barrio Nopal/Elvira repaving
- Santa Rita Park resurfacing
- Flowing Wells Westwood repaving
- Cherry Ave. Neighborhood resurfacing
- Casitas del Sol resurfacing
- Los Ranchitos resurfacing
- Los Reales Industrial resurfacing
- Harlan Hights/Mittman-Thunderbird/Wilshire Heights/Monte Catalina
- South Park repaving
- Spring Reclamite (fog seals)
- Tierra del Sol repaving
- Garden District, Sewell repaving
- Barrio Kroeger Lane repaving

**b. 411 Revenue Actuals (unaudited)**

	<b>FY 2023</b>	<b>FY 2024</b>	<b>Collected to-date</b>
Better Streets	\$ 54,392,303.27	\$ 48,108,274.70	\$102,500,577.97
Safe Streets	<u>\$ 13,598,075.82</u>	<u>\$ 12,027,068.67</u>	<u>\$ 25,625,144.49</u>
<b>TOTAL</b>	<b>\$ 67,990,379/09</b>	<b>\$ 60,135,343.37</b>	<b>\$128.125,722.46</b>

**Financial Overview**

Contracts issued, plus change orders:	\$ 68,109,969
Prop 411 Better Streets Revenue through 4.10.2024:	\$102,500,578
Unencumbered Balance:	\$ 34,390,609

Mr. DeGrood said that VSS has crushed over 80,000 tons of Recycled Aggregate Pavement (RAP) since September 2023. (Jim passed around a small sample package of the RAP chips that the city is using.) He said that the city's reconstruction and repaving projects generate approximately 150,000 tons per year of asphalt millings. The roadway surface treatment projects allow the City to use significant quantities of the RAP as well as used tires from the Los Reales Sustainability Campus. He added that it has been very successful, and they plan to renew the contract and expand the program.

**c. Phase 1 Current Activity**

- Spring Surface Treatment program in Rita Ranch, Sycamore Village and Civano
- Winterhaven/La Madera/Racquet Club project currently bidding (bid open May 4)
- El Rio Acres/Ironwood Hills, Vista del Rio Neighborhoods in Procurement
- Mills neighborhood starting construction w/Limberlost

Phase 1 Active Development

- National City Arcadia – JOC to be priced
- Amphi area projects are being prepared for bid

- Rolling Hills area neighborhood streets and collector streets are being prepared for bid. Improvements scheduled to begin in June continue through the holidays.

#### Fall 2024 Surface Treatments

- Surface treatment Package B
- Surface treatment Package C
- Rolling Hills Area neighborhood streets (other than those repaved) Package D
- Surface treatment Package E

**6. Collector Street Update and Approval of FY 24-27 Collector Program** –Mr. DeGrood presented detailed information on the progress of the Collector Street Program, Initial projects – construction progress, design progress, collectors ready to enter design, collectors being readied for bid and collectors to enter design. Mr DeGrood informed the commission of the ongoing CSCC review of the Preliminary Collector Project List.

#### **Construction Progress on Initial Collectors**

- Old Spanish Trail, Broadway to Harrison: roadway and bike lane paving is complete. Finalizing work
- Starr pass and Players Club Drive: Notice to Proceed was issued April 1, 2024
- Greasewood, Ironwood Hills to Speedway: sidewalk, curb ramps and surface treatment is complete.

#### **Design Progress on Initial Collectors**

- Elvira, Plumer to Palo Verde – at 90%, water conflicts
- Flowing Wells, Miracle Mile to Grant and Glenn, Flowing Wells to Oracle – 90%, water conflicts
- Euclid/18<sup>th</sup>/Warehouse/Cherry – design initiated
- Silverlake/Cherrybell/Fairland – design initiated
- Bilby Road – approaching 60% plans

#### **Collectors Being Readied for Bid**

- 29<sup>th</sup> Street, Kolb to Avenida Guillermo
- Prudence, 22<sup>nd</sup> Street to 29<sup>th</sup> Street  
(these streets are being bid together with Streets in the Rolling Hills area.

#### **Collectors to Enter Design**

- Calle Santa Cruz, Irvington to Valencia

#### **Recent Activity**

- Authorized cost estimates for safety elements considered for addition to approved collector streets
- Identified streets that additional elements are not expected to be added to. These are moving to active development.
- Consultant expected to provide cost estimate to CSCC in May. Deliberation on authorizing additional project elements will follow

**7. Utility Coordination – Utility Coordination** – Program Manager Jim DeGrood provided information related to public and private utilities located within neighborhood streets. He said DTM has weekly, multi-hour meetings with Tucson Water to review roadway and water projects that are in the current planning phase. Private utilities are provided information at monthly meetings. Other utilities such as Southwest Gas and Wastewater have at times

also needed to improve their utility infrastructure ahead of paving improvements. There was lengthy discussion among the Commission regarding their concerns about Tucson Water's ability to fund their projects. The commission wants the public to understand the utility infrastructure problems and how they impact completion/project delivery of the Proposition promises made. Utility coordination should remain an agenized item.

**No action was taken.**

a. Issues – Public utilities

- Aging infrastructure, particularly water, has not been budgeted for systemic replacement. Often our improvements trigger replacement.
- Vulnerable utilities – installed to old standards, and now deemed inadequate, especially water lines with less than 30-inches of cover.
- Utilities in alleys are difficult to maintain, and are being moved into roadways, creating future costs for maintenance.
- Cost sharing agreements are being developed.

b. Impact on Project Delivery – adjustments in Approach to Project Delivery

- Where Tucson Water has planned neighborhood main replacement projects, DTM is working to time pavement resurfacing to follow work.
- Tucson Water has accelerated valve location and exercise activities, however capacity is limited.
- DTM considering waterline condition when choosing a treatment. Surface treatments may go forward where water lines are vulnerable.
- Tucson Water is working to replace failed valves and supplying water boxes (where needed) in neighborhoods where resurfacing is occurring
- DTM prepared to make pavement repairs should a waterline fail following resurfacing activities
- DTM looking to coordinate timing of nearby resurfacing with resurfacing driven by Tucson Water main replacements to take advantage of efficiencies of scale
- Tucson Water is preparing to replace watermains in neighborhoods to be resurfaced (e.g. Barrio Viejo)

c. Impact on Project Delivery – Phase 1

Phase 1 was defined as a 3-year period to allow for project shifting where utility upgrades are needed.

- The initial list of projects proposed for repaving has been reviewed with Tucson Water. Considerations include:
  - Age of pipe and remaining life (predicted) are considered
  - History of water leaks, by line segment
  - Depth of cover over pipe
  - Pipe material
  - Type of resurfacing proposed
  - Type compaction/expected equipment
- 37 neighborhoods have been identified for initial group of repaving projects. 20 have been identified as waterline replacement candidates.  
Considerations for those neighborhoods identified for waterline replacement:
  - Alternative treatment for road – surface treatments are less impactful
  - Capacity, both financial and staff, to do this much waterline replacement work
  - Consequences for moving ahead with paving without replacing waterlines.

**8. Complete Streets Coordinating Council Update** - Patrick Hartley, Complete Streets Manager gave a brief project update. He said they would be meeting on Wednesday, April 24, 2024, but that they didn't have anything specific to Prop 411 agenized. They will be seeing the 15% striping plans for the 5<sup>th</sup> Street three lane configuration/road diet. They will be seeking comments from the Complete Streets coordinating council to help with design

and review. They will also take the new Drexel Bridge design to the CFCC as a design concept and review conversation. **No action taken.**

- 9. Future meeting Date and Agenda items** - Commissioners discussed when the next meeting would be held and agreed on Monday, July 22, 2024, at 5:30 p.m., subject to room availability. One commission member stated he would be out of town but would like the option to call in. This commission has never participated in a hybrid format, but staff will look in to coordinating that effort.

- 10. Adjournment** - Commission Chair E. Liane Hernandez adjourned the meeting at 7:11 p.m.

**Due to Open Meeting Law, only those items on the agenda will be addressed at this meeting.**

**Action may be taken on any item. Persons with a disability may request a reasonable accommodation, such as a sign language interpreter, by contacting Joan at 520-885-9009 or at [Joan@kaneenpr.com](mailto:Joan@kaneenpr.com). Please allow ample time to make these arrangements.**